Part II: Developing Enhanced Care Programs

ECP Program Models and Eligibility

In the **E-STRTP model**, agencies utilize a staff-based placement and service model under an STRTP license. These programs provide intensive behavioral health services, funded by MediCal contracts, while engaging in care and supervision activities funded by an enhanced STRTP placement rate established collaboratively by the county and provider. Youth are placed alone or with one other youth in a licensed STRTP facility operating with a significantly higher staff to client ratio than standard STRTPs. All E-STRTP placements must be approved by the county Interagency Placement Committee and recommended by the Qualified Individual (QI), unless the youth is placed on an emergency basis.

<table>
<thead>
<tr>
<th>Program</th>
<th>Description</th>
<th>License</th>
<th>Primary Funding Options</th>
<th>Staffing</th>
</tr>
</thead>
</table>
| **Enhanced ISFC** | Foster home with a Specialized Resource Parent (including qualified family members, kin, or natural supports), that also includes intensive staffing to focus on stabilization and permanency needs | Foster Family Agency, Approved Resource Family home with Intensive Services Foster Care levels of training | - Funded up to traditional STRTP rate  
- Wrap w/ reinvestment  
- Specialty Mental Health Services  
- Therapeutic Foster Care | - Resource parent (with no other job or competing responsibility)  
- Intensive staffing individualized to meet the most urgent needs |
| **Enhanced STRTP** | STRTP level placement with 24/7 staffing to serve one to two youth at a time, with the whole program customized to that/those youth | STRTP             | - Enhanced STRTP rate  
- Wrap w/ reinvestment  
- Specialty Mental Health Services | - 24/7 staffing, flexibly designed to offer the individualized structure  
- Mental health services provided multiple hours per day |

In the **E-ISFC model**, youth are placed in a family setting with a Specialized Resource Parent who has received the additional training, coaching, and supervision that enables them to respond in a therapeutic manner to very challenging behaviors. The Specialized Resource Parent is funded by an enhanced payment rate for both the agency and the resource parent, which must be negotiated and may not exceed the standard STRTP placement rate. Youth are typically placed alone in an E-ISFC.
family and program staff are available to support the youth and family in the home 24 hours per day/7 days per week. Youth also receive intensive behavioral health services funded through MediCal contracts. E-ISFC placements may be with a family member or other natural support whenever possible, provided that all preconditions of the ISFC license are met and the family member or natural support is approved as a Resource Parent through a Foster Family Agency (FFA) that is able to administer an E-ISFC program. ISFC families can be relatives or fictive kin of the youth identified by the provider and county partners.

While enrolled in either an E-STRTP or E-ISFC program, youth receive comprehensive assessment, treatment planning, therapy, rehabilitation, collateral, intensive home-based services, intensive care coordination and case management services from registered or licensed clinicians and experienced skills counselors. Medication and nursing support will be provided or arranged for, as needed. Interventions are trauma-informed, highly innovative and individually designed to target the behaviors or symptoms that most significantly inhibit the youth’s ability to progress in traditional behavioral health and/or placement programs. In collaboration with the placing county and the Child and Family Team

### Eligibility Criteria

The Child and Adolescent Needs and Strengths (CANS) tool reflects significant needs across a variety of domains, particularly related to Behavioral/Emotional Needs, Life Functioning and Risk Behaviors

And two or more of the following:

- Self-harm with or without imminent risk of suicide
- Aggression with or without imminent risk of homicide
- Fire setting with or without imminent risk of arson
- Psychosis that is dangerous or disabling; places youth or others at risk of harm
- Risk of wandering or absences from care arising from a mental health condition
- Significant sexualized behaviors putting youth or others at risk, including commercial sexualized exploitation
- Substance use or abuse
- Frequent impulsive, high-risk behaviors
- Psychotic episodes that are not presenting in an acute stage
- Serious deterioration in ability to manage activities of daily living
- Repeated removal from placements and/or a history of placement instability
- Challenges with engagement in mental health services
- Co-occurring Mental Health, Substance Use and/or Developmental Delay diagnoses
- Delinquent behaviors resulting from behavioral health challenges
- History of psychiatric hospitalizations/5150s with continued significant safety concerns
- Serious physical health concerns with or without imminent risk of hospitalization
- Other behavioral problems that are not able to be treated in other treatment settings
(CFT), ECPs also provide guidance and/or support to the youth’s permanency planning process, including family search, engagement and permanency support activities as appropriate and necessary.

ECPs serve minor children and nonminor dependents. Programs accepting youth with unmet complex needs will review youth symptoms, risks and behaviors, fit with any other individuals in the home/program, available staff resources and the ability of less restrictive or intensive settings to serve the youth. If the program is utilizing an STRTP license model, state requirements regarding alignment with the Qualified Individual Assessment justifying the need for an STRTP level of care would be considered.

County Partnerships

ECPs are focused on the provision of services to treat youth’s behavioral and emotional health needs and not on trying to match a youth without placement to an open bed. This focus requires partnerships between providers and county agencies to ensure agencies have the resources necessary to meet the needs of the most complex youth in the county. All relevant county agencies and associated system partners should be included in these partnerships, including but not limited to child welfare, probation, behavioral health, education and regional centers. Such partnerships should also identify mechanisms for including youth and families in the planning, design, development and implementation of ECPs.

Critical features of partnership for ECPs include building strong team communication between the provider and all involved county departments, intense coordination of care, integrated funding models utilizing Behavioral Health and Child Welfare/Probation funds, inclusion of educational system and regional center partners and development of shared risk structures. Counties should work toward alignment with AB 2083 and Children and Youth System of Care memorandums of understanding. State agency partnership is necessary for counties with providers to navigate the licensing standards as programs launch.

In Celia’s case, the placing county’s social services agency was ready and willing to pay for the entire cost of the placement and therapeutic supports, even without the involvement of behavioral health.

Recognizing the importance of leveraging Medi-Cal EPSDT to access federal revenue and support the provision of mental health services to which youth are entitled, Caring Change (CC) began persistently reaching out, including sending emails every day to the placing county’s behavioral health department to reiterate that CC could not move forward with the placement without a behavioral health contract in place. The social services department began doing the same, reiterating the importance of establishing a behavioral health contract with CC that addressed the myriad needs Celia had, including provisions for Specialty Mental Health Services, Therapeutic Behavioral Services, Therapeutic Foster Care, Medication Management and step-down Wraparound services.

Within two weeks, there was an agreement that a behavioral health contract was possible and CC was able to begin providing all the required documentation to establish a contract. As a result, CC was able to provide a comprehensive array of behavioral health services to support Celia’s transition to a lower level of home-based care.
As a team, all involved partners should not only have a voice in the considerations of the youth’s needs, but also have a responsibility to help fully fund those services in an integrated way within their scope and regulations. For example, if a youth is in an individualized placement setting, requiring 24/7 staffing, the design needs to ensure that this level of service is supported in the staffing and budget within the program, rather than relying on a variety of outside providers to push services into the program. Certainly, if the youth is already connected to and has a relationship with another provider, that partner should become part of the broader team, but behavioral health services provided by the staff in the program must be fully funded and flexibly applied. This means that funding for ECPs must be a braid of both placement rates and behavioral health funding. Not only is this the best scenario for youth, but this ensures programs are leveraging as much Federal Financial Participation as possible, bringing down the overall cost to the county. Additionally, funding for family finding and engagement activities must be part of the menu of services provided through an ECP.

It can take quite some time to create the kind of placement that will help youth stabilize when time is of the essence. Providers need time to secure a site, hire the staff, recruit Specialized Parents if home-based placement will be utilized, train and on-board staff and ensure they are working as a strong and integrated team. This takes time and resources – resources that agencies aren’t able to invest without a partnership with a county and a commitment to fully fund and support the program during start-up and over time.

Shared Risk

Protecting and preserving the safety of youth with unmet complex needs is the highest priority of providers and creating programs that promise a no eject/no reject approach can present significant risk that was historically assumed to be held 100% by the provider. Thus, when critical incidents or high-profile accidents occurred, blame was often placed wholly on the provider. Yet it is known that no incident or program challenge occurs in a vacuum, without other driving factors. Sometimes those factors can look like pressure to take a youth quickly, with inadequate funding and siloed, uncoordinated services. In each of these situations, responsibility – and thus risk – is shared not only with the provider, but also the placing agency and entire system of care.

ECPs will operate with a high degree of attunement to issues related to trauma-informed care and cultural responsiveness, mitigating the disparities in service and the impact of institutional and personal bias, including homophobia and racism, on youth in treatment. Program staff and county partners are expected to reflect both internally and as a team to ensure that concerns about youth admissions to the program and/or remaining in treatment are discussed in ways that address the systemic challenges that youth of color face and the frequency with which they are deemed “too challenging” or “unsuccessful” due to behaviors that white youth could exhibit without fear of losing placement.

Enhanced Care Program providers and their county partners work diligently within the CFT context to design solutions to challenging issues so that youth can stay in their placement and program, even when doing so requires extraordinary interventions developed by and with the CFT members. All treatment discussion and decisions will occur within the Child and Family Team context, ensuring that all efforts are made to identify areas of challenge or concern and to preserve placement. Removal from an Enhanced Care Program occurs as a result of a CFT decision that a placement change is in the
youth’s best interest or that a youth no longer needs enhanced services. If disruption does occur, youth should be given immediate access to support to help them exit in order to mitigate potentially devastating effects on their well-being.

Licensing

In order to provide services within an Enhanced Care Program, agencies operating under an STRTP framework will need to update and/or create a new Plan of Operations and Program Statements for Community Care Licensing (CCL) review and approval. Depending on the content of their existing Plan of Operations, FFA based programs may need to update these documents for CCL as well to achieve the flexibility needed for this program. These updates will enable programs to operate under adjusted structures and providing clarity to licensing departments about the ways in which the structure, services and supports available within ECPs are distinctly different from "standard" ISFC or STRTP programming. A list of the licensing application sections that may need updates are listed in Appendix C.

If not already in place, ECPs using an STRTP licensure model will also need to work with the Department of Health Care Services (DHCS) to ensure Mental Health Program Approval of any new program sites. Providers can anticipate the need to work with the local CCL liaison, as well as CDSS leadership and state-level CCL staff in order to address barriers within existing STRTP or ISFC regulations and to discuss area where exceptions may be necessary in order to best serve the youth identified for treatment within an ECP.

Staffing Models

E-ISFC Staffing

Enhanced Care Program staffing is determined by the license under which the program will be operating. The Enhanced ISFC model builds on a traditional ISFC home through the addition of a dedicated Specialized Parent. Specialized Parents differ from traditional ISFC resource parents in several key ways, including:

- experience in a helping profession, or prior experience working with youth with unmet complex needs;
- capacity for 24/7 availability to respond to youth needs, with at least one parent acting full-time as a Specialized Parent and not working outside the home;
- a commitment to providing unconditional care for the youth regardless of any behavioral challenges that emerge, with a no eject, no reject policy; and
- successful completion of rigorous supplemental training and continuing education.

Enhanced Care Program staff are available to provide in-person support in the home 24 hours per day, seven days per week, further enhancing the level of support and therapeutic intervention available. This support, provided by therapists, rehab counselors and permanency specialists, may include scheduled meetings, additional check-ins during challenging periods or responding to crises in the home as they
arise. In some programs, family partners and/or peer support also provide key services to increase engagement and the therapeutic impact of services. Designed to be short-term treatment options, Specialized Parent homes support youth stabilization and the creation of a sustainable legal and/or emotional/relational permanency plans. ECPs are intended to be linked directly with supportive community-based services such as Wraparound and Mobile Crisis Response to support placement preservation. Wraparound services can also assist with family finding and support step-down into traditional ISFC or Foster Family Agency (FFA) homes or with natural supports.

E-ISFC Staff Training

Because the E-ISFC program serves youth with highly complex behavioral health needs, the staff training plan is more comprehensive than traditional ISFC staff training and is aligned with training provided for staff working in an STRTP. In some cases, E-ISFC staff training meets or exceeds the licensing regulations for STRTPs. Training for E-ISFC staff ranges from 80-120 hours of initial training that includes both new hire orientation and in-program training. Additionally, E-ISFC staff also complete ongoing annual training commensurate with agency and Interim Licensing Standards. Please see Appendix D for an example staff training plans.

Enhanced Care Program staff will receive training and technical assistance to increase cultural responsiveness.

Specialized Parent Training

At the core of the E-ISFC model are the Specialized Parents, who are specifically recruited, assessed, trained and approved by the FFA to meet the individualized needs of youth with unmet complex needs. Specialized Parents often have previous professional experience in the helping professions and/or in working with high needs youth. Regardless of prior experience, all caregivers are highly trained to the E-ISFC model and receive additional training as compared to standard ISFC resource parent training.
To ensure that all caregivers are prepared to meet the unique challenges of the youth in their home, the FFA provides at least 40 hours of intensive pre-approval training, in alignment with both Intensive Services Foster Care (ISFC) standards and TFC requirements, followed by additional training and coaching specific to the youth they will care for. Please see Appendix D for an example list of Specialized Parent trainings.

The FFA conducts a thorough assessment of the parents’ skills, experience and capacity to be trauma-informed and develops goals with caregivers for continuous learning. Each caregiver receives youth-specific support from the treatment team, families are invited to attend monthly caregiver group meetings offering support and training. Caregivers must also engage in ongoing training tailored to their specific needs and the population of youth for whom they are caring. This training is offered in group classes, as deemed appropriate, and in the private weekly coaching meetings component of the support they receive while providing Therapeutic Foster Care.

Enhanced-STRTP Staffing

E-STRTP staffing structures are more robust than the minimum direct care and mental health program staff to youth ratios outlined by licensing and DHCS regulations for licensed STRTPs. E-STRTP programs must be able to increase staffing to address any anticipated high needs and to responsively meet such needs when they arise. E-STRTPs should typically assume at least a 1:1 milieu staff to client ratio 24 hours a day; however, it is not uncommon, particularly early in treatment, to have two milieu staff available on site at all times.

In addition to the intensive pre-approval training, Celia’s identified Specialized Parent, Laurel, received training in managing insulin dependency from Celia’s hospital staff. Laurel was also trained in Medication Policies and Procedures, as well as multiple trainings on building resilience and supporting attachment with foster youth who have experienced complex trauma.

To best support Celia with her history of trauma and substance use disorder, Celia’s staff team received additional training on the Seeking Safety model of treatment. Once Celia began to feel a sense of safety with Laurel and her Caring Change (CC) team, she was able to participate in CC’s weekly Seeking Safety group therapy sessions, which also provided her with an opportunity to build some relationships with her peers, outside of situations involving her substance use. Finally, Celia’s team was trained in DBT training and DBT skills groups, to support Celia’s healing.
Additionally, a rehab counselor and therapist are available and participating in the milieu to enhance therapeutic activities on a daily basis. This staffing model allows for the 1:1 support of youth while balancing care and supervision with therapeutic interventions. Therapeutic supports are provided by staff on the floor throughout the day through planned skill-building interventions and ready response to crisis behavioral needs. For youth with substance use issues, staff will be trained in interventions to address substance use.

E-STRTP Staff Training

E-STRTP staff have access to a dedicated training team to support the rigorous and comprehensive field, classroom and experiential learning required to serve their target population. The team should have considerable experience with residential treatment and developing relevant curriculum and course work. This is particularly critical in assisting staff in balancing their responsibility to act in a trauma-informed manner, while intervening on challenging behaviors.

E-STRTP training is centered on the premise that everything we do and how we do it has the potential to either cue safety and stability or contribute to further dysregulation, disengagement and unsafe coping mechanisms that may compromise safety and security. E-STRTPs must make every effort to translate trauma-informed research into practical and realistic practice for youth and staff.

Training experiences should emphasize the essential elements on trauma-informed care within each training provided to staff:

- Explaining the benefits of trauma-informed approaches
  - Promoting healing and resilience, increasing youth functioning and overall well-being
  - Minimizing retraumatization, reducing the number of critical incidents and crisis services, fewer placement changes
Management: enhancing staff resilience and improving job satisfaction, reducing turnover and burnout

- Presenting basic information on trauma
  - What trauma is and how it affects the brain and body
  - Trauma related adaptations, symptoms and behaviors
  - Gender and culturally specific issues, including coping mechanisms,
  - Facilitating youth safety and stability

- Demonstrating effective skills
  - Effective response to youth experiencing challenges with program expectations
  - Responding to youth disclosures of trauma respectfully and effectively

- Sufficient skill practice and rehearsal
  - Using role plays
  - Practicing de-escalation techniques
  - Practicing how to identify boundary issues and maintain professional boundaries

- Reinforcing and building upon strategies that have been used successfully in the past

E-STRTP staff are required to complete orientation training, including up to 80 hours of in-person and online training and at least 8 hours of field training/job shadowing, prior to any work directly with youth. Additionally, E-STRTP staff are required to receive at least 52 hours of training annually. Please see Appendix D for an example list of E-STRTP trainings.
ECP Funding

Designing an effective and individualized program is dependent on integrated funding from child welfare and behavioral health to provide all the necessary services and supports. Delivering the individualized services needed to effectively meet the needs of youth who require complex care necessitates creativity, collaboration, partnership and an unconditional commitment to do whatever it takes to achieve success.

These innovative services can be funded through a comprehensive mix of placement and service dollars. Counties can utilize state investments in complex care funding made available through AB153 as outlined in the existing All County Letter (ACL-21-119) with available county allocations described in County Fiscal Letter (CFL 21-22-35). Counties creating custom programs can also use Innovative Models of Care (IMC) funding as identified in ACL 22-21. Further details on available funding streams, as well as additional funding information, can be found in Appendix E.

### Complex Care Funding

<table>
<thead>
<tr>
<th><strong>Medi-Cal: Specialty Mental Health services</strong></th>
<th>Leverage federal, state EPSDT and local funding. Per-minute reimbursement for services documented in progress notes including assessment, plan development, rehabilitation, IHBS, collateral, therapy, case management, ICC, crisis, medication management</th>
<th>Provisional service rates determined based on provider costs and projected units of services during contract negotiation with county MHP</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Medi-Cal Therapeutic Foster Care</strong></td>
<td>Leverage federal, state and local funding to reimburse resource parent therapeutic work. Daily rate based on services and a progress note</td>
<td>Provisional service rate determined based on provider costs and projected units of services during contract negotiation with county MHP</td>
</tr>
<tr>
<td><strong>MHSA</strong></td>
<td>Programmatic funding based on county MHSA plan</td>
<td>Based on MHSA fund availability</td>
</tr>
<tr>
<td><strong>AB153 Child Specific Funding</strong></td>
<td>Option to apply for child specific AB153 funding for increased anticipated EPSDT local match costs.</td>
<td>Amount based on proposal/request submitted to CDSS. See ACL 21-119 for submission details.</td>
</tr>
<tr>
<td><strong>DMC-ODS</strong></td>
<td>Substance Use funding may be available through the Behavioral Health Department</td>
<td>Provisional service rate determined based on provider costs and projected units of services during contract negotiation with county MHP</td>
</tr>
<tr>
<td>General Fund</td>
<td>Additional funding needed for cost reimbursement or other expenses that may not be covered through Medi-Cal, social services or other payers.</td>
<td>Reimbursement of costs</td>
</tr>
<tr>
<td>Social Services</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Enhanced STRTP or Enhanced ISFC rate individualized rate (through AB2944)</td>
<td>Monthly rate, prorated, for the provision of intensive services negotiated with CDSS.</td>
<td>ISFC rate up to $15,281/mo. STRTP rate at least $15,281 per month. Rates set in collaboration with CDSS as per ACL 22-21.</td>
</tr>
<tr>
<td>AB153 Child Specific Funding</td>
<td>Option to apply for child specific AB153 funding for increased anticipated county costs.</td>
<td>Amount based on proposal/request submitted to CDSS. See ACL 21-119 for submission details.</td>
</tr>
<tr>
<td>Wraparound</td>
<td>Monthly rate, prorated, for the provision of intensive services</td>
<td>Up to $15,281/mo., prorated. For lower rates, funding may be available in reinvestment options</td>
</tr>
<tr>
<td>Wraparound reinvestment</td>
<td>County-allocated funds for foster youth via Wraparound and County funding allocations; unused funding received for eligible Wraparound services and funding can be used for alternative approaches</td>
<td>Range of adjunct funding</td>
</tr>
<tr>
<td>Grants and Allocations, Community funds; 2011 realignment</td>
<td>Block Grants and other county-specific dollars may be used for pro-social services and activities</td>
<td>Range of adjunct funding</td>
</tr>
<tr>
<td>Juvenile Probation</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Enhanced STRTP or Enhanced ISFC rate individualized rate (through AB2944)</td>
<td>Monthly rate, prorated, for the provision of intensive services negotiated with CDSS.</td>
<td>ISFC rate up to $15,281/mo. STRTP rate at least $15,281 per month. Rates set in collaboration with CDSS as per ACL 22-21.</td>
</tr>
<tr>
<td>AB153 Child Specific Funding</td>
<td>Option to apply for child specific AB153 funding for increased anticipated county costs.</td>
<td>Amount based on proposal/request submitted to CDSS. See ACL 21-119 for submission details.</td>
</tr>
<tr>
<td>Wraparound</td>
<td>Monthly rate, prorated, for the provision of intensive services</td>
<td>Up to $15,281/mo., prorated. For lower rates, funding may be available in reinvestment options</td>
</tr>
<tr>
<td>Wraparound reinvestment</td>
<td>Similar to social services. probation may share the oversight of these funds</td>
<td>Range of adjunct funding</td>
</tr>
</tbody>
</table>
### Grants and Allocations

| Block Grants and other county-specific awards may be used for pro-social services and activities | Range of adjunct funding |

### Regional Center

| Individual Program Plan (IPP) | Services are determined by the Individualized Program Plan (IPP) team to support persons with developmental disabilities and their families to build their capacities and capabilities. Services are coordinated and provided for by the regional center through generic resource coordination or the regional center network of providers or vendors. Services coordinated by the regional center may not fund ECPs, unless the provider is vendored by their local regional center to provide specific services according to their vendorization. Regional center services designated by the IPP can be layered and integrated into the ECP programing, per the IPP. “Vendor” and “provider” are the words used to describe the community of professionals who provide direct services to people with developmental disabilities through contracts with California’s network of 21 community-based, non-profit regional centers. Before providers can provide and be reimbursed for services, they must go through an approval and contracting process with their local regional center(s). Vendorization is the process for identification, selection, and utilization of service providers based on the qualifications and other requirements necessary in order to provide services to consumers. The vendorization process allows regional centers to verify, prior to the provision of services to consumers, that an applicant meets all of the requirements and standards specified in regulations. Applicants who meet the specified requirements and standards are assigned a unique vendor identification number and service code. |

### Education

<p>| Individualized Education Plan (IEP) | Through the IEP, services may be approved and paid for by the education system for special education and related services. Special Education Dept has to review and the IEP must include specific language about how services are related to youth obtaining a Free Appropriate Public Education. Funds will not be used | Funding determined by IEP team |</p>
<table>
<thead>
<tr>
<th>Service Provider</th>
<th>Overview</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Local Control Funding Formula (LCFF)</td>
<td>District funds are available to provide some direct services, including academic instruction, to students who are in foster care that meet the LCFF definition.</td>
<td>Funding determined by School District</td>
</tr>
<tr>
<td>Foster Youth Services Coordinating Program</td>
<td>Can provide direct services to foster youth through AB 130 at the COE level. This requires that the COE FYSCP apply for funds. See this link for more information <a href="https://fyscptap.scoe.net/resources/additional-direct-service-funds-ab-130">https://fyscptap.scoe.net/resources/additional-direct-service-funds-ab-130</a></td>
<td>Funding determined by FYSCP</td>
</tr>
</tbody>
</table>

Service providers need to consider the specialized type, service frequency, duration of sessions and intensity of services to be provided to youth in an ECP. Because of these considerations, budgets for ECPs should account for the following items, which may be higher than the expenses in traditional ISFC or STRTP budgets:

- Increased staffing ratios to provide 24/7 support and/or supervision to the youth. Staffing ratios may be 2 or 3 staff per youth or higher, depending on youth needs and the program design.
- Increased mental health staffing due to higher frequency mental health service provision.
- Increased stipends provided to Specialized Parents.
- Specialized training for staff and/or Specialized Parents.
- Higher salary requirements to recruit and retain experienced staff.
- Family finding and engagement specialists and associated expenses.
- Adjusted occupancy expenses (rent/lease, utilities, etc.).
- Travel expenses associated with providing the youth access to community supports.

In addition to the expense considerations included above, full program budgets should include all available funding sources for each program. The documentation submitted for state approval of enhanced care rates should identify the following funding:

1. Placement Rate
2. Mental Health Service Revenue
3. County Funding

The total funding should align with the anticipated increased costs of meeting the complex needs of youth in ECP placements. It is recommended that budgets include both a monthly expense and a yearly total for each line item.

Start-up and operational costs are part of funding considerations. Start-up costs may be inclusive of funding for recruitment of Specialized Parents (E-ISFC); hiring, training/ramp up for staff; and facilities costs (rental, purchase, renovation or other for offices and/or facility for E-STRTP). Because of these
complexities and to guarantee availability of the program as urgent youth needs arise, it is strongly recommended that counties develop cost-reimbursement contracts that fully fund both start-up and operational costs in an ongoing manner. AB 153 provides for funding for these costs through a proposal process to build capacity within counties. The capacity building activities under this allocation may take time to plan and get authorized. Counties should consider the urgent needs of these services against the long lead time for AB 153 capacity building funding to determine if that is the right funding source.

Funding can also be viewed through the lens of the core program elements. The cost breakdown example below shows how costs can be grouped and estimated for each element of service within an E-ISFC model. The blended funding can cover all or portions of each service, such as social services funding paying for the Specialized Parent, flex funds paying for some of the family finding and stabilization and behavioral health paying for some of the family engagement activities and all of the behavioral health services.

This cost breakdown example is illustrative only, it does not represent actual or anticipated costs. Actual program costs will vary based on multiple compounding factors that will be unique to each provider and county contract. Programs should be designed to meet the individualized needs of referred youth and these budgetary considerations should not be used to impede innovation or arbitrarily limit operating costs.

<table>
<thead>
<tr>
<th>Service</th>
<th>Rationale</th>
<th>Example Monthly Cost per Youth</th>
<th>Example Annual Cost</th>
</tr>
</thead>
</table>
| Specialized Parent           | To support high cost of living and incentivize giving their time and energy to the youth:  
- Tiered payment approach  
- Stipend/housing as available  
- Medical benefits  
- Matrix of specialty homes  
- Type of household/personality for the different youth personalities/behaviors | $8000                           | $96,000                      |
| Family Engagement/Finding    |  
- Family Finding staff time  
- Rapid Response Family Finding for youth with no permanency plan  
- Rapid engagement for families + youth with a plan. Involves resourcing, parent prep/training, time together with coaching  
- 16 hours/week of family search/finding  
- Flex funds; travel costs | $5000                           | $60,000                      |
| Clinical Care Team (stabilization, service provision and) |  
- Child and Family Team (CFT)  
- Therapeutic Interventions and EBPs  
- Community linkage  
- Independent Living Skills  
- 24/7 Rapid Response | $12,000                          | $144,000                     |
### Oversight/Supervision

- Flex funds
- **Program Staffing** (portion of FTE funded per youth):
  - 1 Clinical Program Manager
  - 1 CADAC
  - 2 Clinician II
  - 1 Family Finding Supervisor
  - 6 Family Specialists
  - 1 Family Partner
  - 1 Family Finding Specialist
  - 1 Administrative Assistant
- Stabilization up to 24/7, titrating down to 10 hrs./wk.; 40 hrs./wk. average; 10 staff

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Total</td>
<td>$25,000</td>
<td>$300,000</td>
</tr>
</tbody>
</table>

Enhanced programs provide significant long-term fiscal savings to future health systems by comprehensively addressing unmet complex needs to reduce crisis and urgent medical services. This [link](#) describes these benefits in more detail.

### Questions to Consider for Counties

1. What is the current continuum of care in the county and what might be missing?
2. What are the highest levels of care available in your county (Wraparound, Emergency Response, STRTP, Other)?
3. Does the county regularly have placement gaps, frequent placement changes or absences from care with some youth with complex unmet needs in the foster care or probation system?
4. Are there youth that have intensive needs that require more services than Wraparound or currently available community-based services?
5. Are there youth that struggle in congregate care, regularly leave placement without permission or refuse to go to identified placements?
6. Are there periods of time youth in the foster care system with complex unmet needs are at higher risk of engaging in higher risk behaviors and need more intensive individualized supports than can be offered?
7. Approximately how many youth in the county require more intensive, individualized and time-limited programs to stabilize and step down to a lower level of care?

### Acknowledgements

Many people contributed to the conceptual framing of the Enhanced Care Program model. Thank you to Alex Volpe (Catalyst Center), Alison Larkin (Cardenas Consulting Group), Dana Blackwell (Casey Family Programs), Don Taylor (Pacific Clinics), Holly Merz (Casey Family Programs), Andrik Cardenas (Cardenas Consulting Group), Jen Cardenas (Cardenas Consulting Group), Kimberly Ricketts (Casey...
Family Programs, Lauren Crutsinger (Seneca Family of Agencies), Leticia Galyean (Seneca Family of Agencies), Mary Sheppard (Pacific Clinics), Peter Pecora (Casey Family Programs, Renzo Bernales (California Department of Education), Victoria Kelly (Redwood Community Services), the Youth First Clinical Workgroup, and countless others who contributed time and ideas to the development of ECPs.

The Catalyst Center engages stakeholders at each level of the advocacy process to promote the health, well-being and safety of children, youth and families in California as a collective voice impacting policy and best practices to strengthen the systems that serve them.

https://www.catalyst-center.org

Casey Family Programs is the nation’s largest operating foundation focused on safely reducing the need for foster care in the United States. Their mission is to provide and improve — and ultimately prevent the need for — foster care.

https://www.casey.org

Cardenas Consulting Group improves the capacities of the behavioral health system and works at the provider, county and state levels to ensure provision of high-quality services.

https://cardenasgroup.org

Redwood Community Services offers a continuum of care built to empower, encourage, and sustain success while providing unconditional care and positive connections.

https://redwoodcommunityservices.org
Seneca Family of Agencies provides a broad continuum of permanency, mental health, education, and juvenile justice services to over 18,000 youth and families throughout California and Washington State each year.

https://senecafoa.org

Pacific Clinics is California’s largest community-based nonprofit provider of behavioral and mental health services and supports. Its team of more than 2,000 employees are dedicated to offering hope and unlocking the full potential of individuals and families through culturally responsive, trauma-informed and research-based services for individuals and families from birth to older adults.

https://www.pacificclinics.org/