VIA EMAIL

January 9, 2020

Louisiana Department of Environmental Quality
Public Participation Group
P.O. Box 4312
Baton Rouge, LA 70821-4313
deq.publicnotices@la.gov

Re: Request for an Extension of Public Hearing and Comment Period on Plaquemines Liquids Terminal, LLC’s Proposed Initial Title V/Part 70 Air Permits, Proposed Initial Prevention of Significant Deterioration Permit, and the Associated Environmental Assessment Statement

AI No.: 217532
Permit Nos.: 2240-00454-V0, PSD-LA-835
Activity Nos.: PER20190001, PER2019002

Dear Public Participation Group:

I am writing on behalf of Healthy Gulf¹ and Sierra Club,² represented by Earthjustice in this matter, as well as signatories National Wildlife Federation and Environmental Defense Fund (collectively, “Commenters”). We object to LDEQ setting a comment deadline and hearing date in the absence of key information necessary to review the above-referenced Plaquemines Liquids Terminal, LLC (“Tallgrass”) project’s proposed Clean Air Act permits and Environmental Assessment Statement (EAS). Neither we nor members of the public could effectively comment on this significant permitting proceeding by the hearing date and written-comment deadlines.

¹ Healthy Gulf was founded in 1994 and has more than 25,000 members and supporters in all five Gulf states committed to uniting and empowering people to protect and restore the natural resources of the Gulf Region.

² Sierra Club is one of the oldest and largest national nonprofit environmental organizations in the country, with approximately 3.5 million members and supporters dedicated to exploring, enjoying, and protecting the wild places and resources of the earth; practicing and promoting the responsible use of the Earth’s ecosystems and resources; educating and enlisting humanity to protect and restore the quality of the natural and human environment; and using all lawful means to carry out these objectives. One of Sierra Club’s priority national goals is promoting and improving air quality. In particular, Sierra Club seeks to reduce the unnecessary and often harmful use of fossil fuels in facilities like the proposed PLT.
Currently specified. We respectfully ask that LDEQ suspend and/or extend these deadlines pending receipt of further information and sufficient time for public comment on it.

Tallgrass’s proposal is a joint development, seeking permission to construct a 17-million-barrel capacity, crude-oil storage and transshipment terminal (the “Tallgrass Oil Terminal”)\(^3\) that—along with a massive, new interstate crude-oil pipeline network and crude-by-rail Tallgrass also proposes—would supply a planned Very Large Crude Carrier (VLCC) port off the Louisiana coast.\(^4\) The Tallgrass Oil Terminal would be built on a greenfield site adjacent to the Plaquemines Parish community of Ironton, also within approximately two miles of the communities of Myrtle Grove and Phoenix. It would be located on the same property as the state’s planned Mid-Barataria Sediment Diversion (the “Diversion”).\(^5\)

On January 6, 2020, LDEQ published a revised notice for a Thursday, February 6, 2020 public hearing and a written comment period ending the ensuing Monday, February 10, 2020, for Tallgrass Oil Terminal’s proposed major-source air permits and associated EAS (the “Public Notice”).\(^6\) The Public Notice also provides that the February 6 hearing would be conducted jointly with the Department of Natural Resources (LDNR), which is considering whether to issue a coastal use permit to PLT.

LDEQ posted the draft permit package of nearly 1,100 pages on its EDMS database on the evening of Friday, January 3. Commenters, as well as other members of the affected public, will require more time to review these extensive filings, and to provide detailed comments on Clean Air Act and public-trustee issues they raise. These comments will assist LDEQ in discharging its public-trustee obligation and ensure LDEQ is well-informed about the scale of “potential and real adverse environmental effects” stemming from the project.\(^7\)

Furthermore, PLT’s operations could adversely impact the planned Diversion, one of the state’s most significant Coastal Master Plan wetlands restoration projects. Both LDEQ and LDNR must first conclude, in conjunction with CPRA, that the Tallgrass Oil Terminal would be consistent

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\(^3\) LDEQ, Statement of Basis at p. 2 (Jan. 3, 2020), EDMS No. 11991041.


\(^5\) See Exhibit A, Email Cover Ltr and Mem. of Understanding re: Tallgrass PLT Consistency Determination (Apr. 26, 2019).

\(^6\) LDEQ’s initial public notice, filed on January 3, 2020, had specified a written-comments deadline of February 11, 2020. See EDMS No. 1191039.

\(^7\) See In re Am. Waste and Pollution Control Co., 633 So. 2d 188, 194 (La. App. 1 Cir. 1993).
with the state’s Coastal Master Plan. CPRA has made its approval conditioned on Tallgrass’s completion of a detailed study that will determine exactly how the project would impact the Diversion and any other pertinent environmental risks, like oil spills, that it could create. This study will likely result in a detailed Memorandum of Agreement that could change Tallgrass’s proposal and its environmental effects significantly. The MOA’s terms will be incorporated into any draft coastal use permit issued to Tallgrass, and, should they result in changes to the Tallgrass Oil Terminal’s design, operations, or location, presumably would alter the proposed air permits as well. As of the date of this writing, no such study or MOA has been completed and made available for sufficient public review and comment, let alone incorporated into a draft coastal use permit. Until such time, it would be impossible to assess the environmental impacts Tallgrass’s proposal could produce, as is required in this air permit proceeding.

Simply put, Commenters, as well as other concerned members of the public, do not yet have the information necessary to assess this project’s impacts on their lives, safety, the Coast, or the broader environment. Commenters object to LDEQ’s decision to schedule any hearing or comment deadline prior to the receipt of this information and sufficient time for public notice and comment. We ask for a suspension of the deadlines and/or an extension until such time.

Sincerely,

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Michael L. Brown
Earthjustice
Staff Attorney
*On behalf of Healthy Gulf and Sierra Club*

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8 See La. Rev. Stat. Ann. § 49:214.30(A)(2) (specifying that “[n]o activity which is not consistent with the plan shall be granted a coastal use permit”); La. Exec. Order No. JBE-16-09 (Apr. 4, 2016) (ordering that “all state agencies . . . shall administer their regulatory practices, programs, projects, contracts, grants, and all other functions vested in them in a manner consistent with the Coastal Master Plan and public interest to the maximum extent possible.”) (emphasis added).

9 See Exhibit A, Email Cover Ltr and Mem. of Understanding re: Tallgrass PLT Consistency Determination (Apr. 26, 2019).

10 See id.
Attachment:

- Exhibit A, Email Cover Letter and Memorandum of Understanding re: Tallgrass PLT Consistency Determination (Apr. 26, 2019).

Cc:

Bryan Johnson, Administrator
Dr. Qingming Zhang
Louisiana Department of Environmental Quality
Air Permits Division
602 North 5th St.
Baton Rouge, LA 70802
bryan.johnson@la.gov
qingming.zhang@la.gov

Cheryl Nolan, Administrator
Louisiana Department of Environmental Quality
Office of Environmental Services
Public Participation and Permit Support Division
602 North 5th St.
Baton Rouge, LA 70802
cheryl.nolan@la.gov
Jeffrey Robinson, Section Chief
U.S. EPA Region 6, Air Permitting
1445 Ross Ave., Suite 1200
Mail Code – ARPE
Dallas, TX 75202-2733
robinson.jeffrey@epa.gov
Andi,

Please see our response for P20180379:

Tallgrass PLT Consistency Determination Statement:
With respect to potential impacts on the Mid-Barataria Sediment Diversion, Project BA-0153, CPRA is submitting for the record relative to Coastal Use Permit ("CUP") No. P20180379 a copy of the signed and executed Memorandum of Understanding ("MOU") between the State of Louisiana Coastal Protection and Restoration Authority ("CPRA") and Plaquemines Port, Harbor & Terminal District ("PPHTD") and Plaquemines Liquids Terminal, LLC. ("PLT") Regarding Mid-Barataria Sediment Diversion ("MBSD Project") and Liquid Terminal Export Facility Project ("PPHTD/PLT Project"), including Attachment A to said MOU. The MOU sets forth a framework to ensure that the process, design, construction and operation of the PPHTD/PLT Project is, and remains, consistent with Louisiana’s Comprehensive Master Plan for a Sustainable Coast ("Master Plan") and, more specifically, will not cause unreasonable adverse impacts to the design, construction, and/or operation of the MBSD Project. Additionally, the MOU framework is anticipated to result in a subsequent Memorandum of Agreement ("MOA") for determining operational restrictions or other mitigation measures necessary to ensure the PPHTD/PLT Project remains consistent with the Master Plan. The Office of Coastal Management is to ensure this consistency by including a special permit condition in the CUP requiring adherence to the MOU, the MOA, and any subsequent amendments thereto. Subject to and conditioned upon the Applicant’s compliance with the terms, conditions, criteria, requirements and stipulations set forth in the MOU and any subsequent MOA, CPRA does not find the PPHTD/PLT Project as currently set forth in CUP No. P20180379 to be inconsistent with CPRA’s Master Plan. The restrictions and special conditions of this permit shall survive Applicant's completion of the proposed activities, and shall be applicable and binding upon Applicant, and any and all Applicant's successors, assignees, and/or heirs. The Applicant is responsible for adhering to all provisions of any and all existing or future permits. If for any reason the Applicant is required to amend its permit applications for the PPHTD/PLT Project, CPRA shall be required to make a new consistency determination for any amended permit application.

Please call if any questions.

Thanks

Brad

Brad Barth, P.E.
Operations Assist Administrator
Operations Division

Coastal Protection and Restoration Authority (CPRA)
150 Terrace Ave
Baton Rouge, LA 70802
Office: 225.342.4553
Mobile: 225.454.4345
bradley.barth@la.gov
MEMORANDUM OF UNDERSTANDING

BETWEEN

THE STATE OF LOUISIANA

COASTAL PROTECTION AND RESTORATION AUTHORITY

AND

PLAQUEMINES PORT, HARBOR & TERMINAL DISTRICT

AND

PLAQUEMINES LIQUIDS TERMINAL, LLC.

REGARDING

MID-BARATARIA SEDIMENT DIVERSION AND LIQUID TERMINAL EXPORT FACILITY PROJECT

This Memorandum of Understanding ("MOU") is entered into by the Louisiana Coastal Protection and Restoration Authority (herein sometimes referred to as "CPRA"), whose mailing address is Post Office Box 44027, Baton Rouge, Louisiana 70804-4027, and Plaquemines Port, Harbor & Terminal District (herein sometimes referred to as "PPHTD"), whose mailing address is P.O. Box 547, Belle Chasse, Louisiana 70037, and Plaquemines Liquids Terminal, LLC (herein sometimes referred to as "PLT"), whose mailing address is 4200 W. 115th Street, Suite 350 Leawood, Kansas 66211-2609. CPRA, PPHTD, and PLT are hereinafter at times referred to individually as a "Party" and collectively as the "Parties."

RECITALS

WHEREAS, the State of Louisiana has an interest in protection of its environment, including ensuring that commercial projects within the "Coastal Zone" (as defined in La. R.S. 49:214.24) are consistent with Louisiana's Comprehensive Master Plan for a Sustainable Coast (herein sometimes referred to as the "Master Plan"), as well as in economic development for the State and the economic, social, and other benefits that it brings to Louisiana and its citizens; and,

WHEREAS, CPRA is charged by law with the responsibility to determine whether a proposed project within the Coastal Zone is consistent with the Master Plan; and,

WHEREAS, pursuant to CPRA's authority to implement the Master Plan, CPRA has identified in the Master Plan the Mid-Barataria Sediment Diversion, Project BA-0153 (herein sometimes referred to as "BA-0153"), as a project necessary to provide the citizens of the State of Louisiana coastal protection, coastal restoration, and hurricane flood protection within the Coastal Area; and,

WHEREAS, on April 16, 2018, PPHTD submitted an application for Coastal Use Permit No. P20180379 (hereinafter "CUP") with the Louisiana Department of Natural Resources (hereinafter "LDNR"), relating to the development of a liquid export terminal, crude oil storage, blending and transloading facilities, along with other ancillary industrial uses (herein sometimes referred to as "PPHTD/PLT Project"), which permit, if granted, would be assigned to PLT; and,

WHEREAS, on November 16, 2018, PPHTD purchased a 602-acre site (the "Site") on the lower Mississippi River at RM Post 61 for the PPHTD/PLT Project, using funds donated by PLT; and,

WHEREAS, PPHTD/PLT understand and acknowledge that CPRA has identified a certain tract of land within the Site that is necessary for the construction of BA-0153 ("CPRA..."
Tract”), and that the Site was purchased by PPHTD with the actual knowledge that CPRA requires the CPRA Tract to construct and operate the BA-0153; and,

WHEREAS, PLT has leased a portion of the Site from PPHTD for the PPHTD/PLT Project under a Lease Agreement entered into with PPHTD in November 2018; and,

WHEREAS, CPRA is required by law to determine whether the CUP process and the PPHTD/PLT Project is/are consistent with the Master Plan, and, more specifically, whether said process and/or the design, construction and operation of the PPHTD/PLT Project will or may cause unreasonable adverse impacts to the design, construction and/or operation of the BA-0153; and,

WHEREAS, CPRA’s consistency determination is separate and distinct to, and independent of, determinations made by other regulatory agencies having jurisdiction over the PPHTD/PLT Project, including but not limited to the Louisiana Department of Natural Resources, the Louisiana Department of Environmental Quality, and the United States Army Corps of Engineers; and,

WHEREAS, the Parties desire to enter this MOU to lay out a framework to ensure that the process, design, construction and operation of the PPHTD/PLT Project is, and remains, consistent with the Master Plan and, more specifically, will not cause unreasonable adverse impacts to the design, construction and/or operation of the BA-0153.

NOW THEREFORE, in consideration of the premises stated herein and other terms and conditions set forth herein, and which may be required by CPRA’s consistency determination, it is the understanding and agreement of the Parties that:

AGREEMENT

I) The Projects and Objectives

1. CPRA’s BA-0153 Project

CPRA has identified in the Master Plan the BA-0153 on the Mississippi River at Mile Post 60.7. The BA-0153 includes the construction and operation of a conveyance channel for the diversion for the delivery of up to 75,000 cfs of freshwater, sediment, and nutrients from the Mississippi River in order to build and sustain wetlands, restore habitat, and restore the coast.

Current plans are to locate the BA-0153 at approximately the location set forth on Attachment A, attached hereto and incorporated herein by reference.

2. The PLT Facility

PLT plans to construct and operate the PPHTD/PLT Project on a portion of the Site owned by PPHTD. Current plans are to locate its Project, including the docking facility, other component parts and facilities at approximately the location set forth on Attachment A.

Additionally, PPHTD understands and is sensitive to the concerns of the residents of the Ironton, Louisiana community and intends to grant a permanent conservation easement, without requiring payment of any monetary consideration to PPHTD, on a portion of the Site near Ironton. The general location of the conservation easement is depicted on Attachment A.

II) Understanding of Matters Relative to CPRA’s Consistency Determination Process

1. Understanding of Continued Cooperation

The Parties have worked diligently to exchange information and data toward the intended goal of the successful design, construction, operation and administration of both the BA-0153 and the PPHTD/PLT Project. Towards this end, PPHTD and PLT have responded to information requests from CPRA and the Parties agree to continue to work together to provide the necessary information that may be required for their...
respective projects. The Parties further agree to coordinate the design and construction of the major components of each project to ensure that the PPHTD/PLT Project will not cause unreasonable adverse impacts to the design, construction and operation of the BA-0153. For purposes of this Section 1, coordination shall include the exchange of each project’s design plans when each project reaches 30%, 60%, 90% and 100% design.

2. Status of CPRA’s Consistency Determination

CPRA has reviewed PPHTD and PLT’s responses to CPRA’s requests for information as well as the information contained in the CUP. Based on a review of this information and PPHTD and PLT’s compliance with the terms and conditions set forth herein, CRPA agrees, contemporaneously with the execution of this MOU, to send a letter to LDNR stating that, at this time, the PPHTD/PLT Project is not inconsistent with CPRA’s Master Plan. Additionally, PPHTD/PLT understand that, if for any reason the PPHTD/PLT is required to amend any of its permit applications for the PPHTD/PLT Project, CPRA shall be required to make a new consistency determination for any amended permit application.

3. Terms and Conditions of Construction, Operation, and Mitigation for the PPHTD/PLT Project

PPHTD and PLT agree to perform, at its sole cost, sediment transport modeling and a navigation study to determine the impact, if any, that the PPHTD/PLT Project will have on BA-0153. The results of the sediment transport modeling and navigation study may result in PPHTD/PLT and CPRA mutually agreeing to certain terms and conditions on the construction, operation, and administration of the PPHTD/PLT Project to ensure that the PPHTD/PLT Project does not have any unreasonable adverse impacts on the design, construction and operation of the BA-0153, and thus, remains consistent with the Master Plan. Such terms and conditions would be included in the MOA (defined below) and may include, but shall not be limited to, operational restrictions or other mitigation measures, whether contemplated or which may become necessary by circumstance. For the purposes of this MOU, mitigation measures may include the mitigation of sediment loss due to the physical presence of the docking facility and operational activities associated with the PPHTD/PLT Project, including but not limited to marine activities, docking, fleeting, and the loading and unloading of vessels, and, if necessary, design and construction modifications to ensure that the PPHTD/PLT Project does not have an unreasonable adverse impact on the construction and operation of the BA-0153.

PPHTD/PLT (or any successor, agent, or assignee of PPHTD/PLT) agree to hold harmless the State of Louisiana, including all agencies, departments, political subdivisions, and employees thereof (collectively, the “State of Louisiana”), from any and all liability, for any losses whatever, as a direct or indirect result of the imposition of any mitigation required by CPRA in the MOA or CPRA’s termination of the MOU to prevent any unreasonable adverse impacts on the design, construction and operation of BA-0153. For the purposes of this MOU, the scope of this hold harmless clause is not intended to require PPHTD/PLT to hold the State of Louisiana harmless for claims or other liabilities or losses asserted by unrelated third parties that result directly or indirectly from CPRA’s imposition of any mitigation that shall or may be required pursuant to the MOA or for claims or other liabilities or losses asserted by the State of Louisiana and any unrelated third parties arising, directly or indirectly, from any decision of PPHTD/PLT to abandon or otherwise determine not to proceed with the PPHTD/PLT Project resulting from the imposition of any mitigation that shall or may be required pursuant to the MOA.

4. Understanding of the Conditional Consistency Determination

The consistency determination made by CPRA is conditioned on PPHTD and PLT’s compliance with the terms and conditions set forth in this MOU and a subsequent Memorandum of Agreement (as further described in Section II (7) below, the “MOA”). The terms and conditions of this MOU will be incorporated into the CUP, except that Attachment A will be incorporated for reference only. Any violation of the
CUP, including failure to timely and satisfactorily submit additional information required by CPRA and failure to comply with the terms and conditions of this MOU, could result in CPRA revoking its consistency determination.

5. Acquisition of the CPRA Tract

CPRA has been granted the authority to acquire property for certain projects authorized pursuant to the Master Plan and enabling legislation. CPRA desires to purchase the CPRA Tract, and subject to the following sentence PLT agrees to release to PPHTD the CPRA Tract, and PPHTD agrees, subject to the approval of Plaquemines Parish Council ("Council"), acting as the sole governing authority for PPHTD, to convey the CPRA Tract by amicable sale, or other form of transfer. In furtherance of that goal, the Parties agree to work together to agree on the terms of the conveyance of the CPRA Tract to CPRA and that the terms of such conveyance will be set forth in the MOA or, if mutually agreed by the parties, in a separate purchase and sale agreement. The conveyance of the CPRA Tract would occur once the final terms of the conveyance have been agreed upon and approved by the Parties and the Council, acting as the sole governing authority for PPHTD.

6. Removal of Myrtle Grove Fleeting Infrastructure

PLT agrees to remove all of the mooring (barge) piles associated with the Myrtle Grove fleeting infrastructure that are located within the proposed footprint of the docking facility. All other mooring (barge) piles shall be CPRA’s responsibility to remove.

7. Memorandum of Agreement

The Parties shall work in good faith to negotiate the terms and conditions of the MOA upon completion of the sediment transport modeling and navigation study. If CPRA determines that operational restrictions or other mitigation measures are necessary, the MOA will, at a minimum, contain the following:

i. Specific operational restrictions or other mitigation measures, including mitigation of sediment loss, necessary to ensure that the construction and operation of the PPHTD/PLT Project will not have an unreasonable adverse impact on the BA-0153;

ii. A mutually agreed upon form of agreement governing the conveyance of the CPRA Tract.

8. Interference with the BA-0153 Permitting Process

Unless otherwise instructed by the Council, PPHTD and PLT agree not to engage in any act whatever that would result in a delay of the BA-0153. This Section is not intended to discourage the submission of public comment by PPHTD or PLT.

III) General Provisions

1. Binding Effect and Transfer

This MOU shall be binding upon and inure to the benefit of the Parties hereto and their respective legal representatives, successors, transferees, and assigns. The Parties waive the defense of lack of consideration. CPRA acknowledges PPHTD’s intent to assign the CUP to PLT if the CUP is granted by LDNR and agrees that it does not, and will not, object to such transfer or assignment. Any transfer or assignment of the CUP to another person or entity shall include transfer of the obligations contained herein.
2. **Termination**

Any Party may terminate this MOU by providing thirty (30) days advance written notice to the other Parties. The Parties further understand and acknowledge that termination of this MOU may adversely affect CPRA's consistency determination.

3. **Choice of Law and Venue**

The Parties agree that this Memorandum of Understanding shall be governed by and construed pursuant to the laws of the State of Louisiana without regard to its conflicts of law provisions. The Parties further agree that Nineteenth Judicial District Court in and for the Parish of East Baton Rouge shall be the exclusive venue for any litigation arising out of the MOU.

4. **Notice and Designated points of Contact**

All notices, requests and other communications hereunder shall be in writing (regardless of whether the applicable provision expressly requires a writing) and shall be deemed to have been given if (i) personally delivered, (ii) mailed, first class, registered or certified mail, postage prepaid, (iii) delivered by overnight courier, or (iv) delivered by electronic mail to the address or email address set forth below, and shall be deemed delivered, given, and received when actually received or rejected, as reflected by the postal return receipt or courier’s receipt in the case of overnight mail or courier, and, in the case of electronic mail, twenty-four (24) hours following delivery thereof.

If to CPRA: Lawrence B. Haase
Executive Director
P.O Box 44027
Baton Rouge, LA 70804-4027

If to PPHTD: Maynard Jackson “Sandy” Sanders
Executive Director
P.O. Box 547
Belle Chasse, Louisiana 70037

If to PLT: Plaquemines Liquids Terminal, LLC
4200 W. 115th Street, Suite 350
Leawood, Kansas 66211-2609

Or at such other address as shall be given in writing by the applicable Party to the other Party in accordance with this Section.

4. **Effect of Signature**

This MOU shall become effective upon the date of the signature of CPRA. The signatures of the Parties on this MOU shall constitute the Parties' understanding and acknowledgment of all the statements of understanding herein.

[The remainder of this page is intentionally left blank]
THUS DONE, PASSED, AND SIGNED on this 24 day of April, 2019, before the below-named notary public and competent witnesses.

WITNESSES:

Mary C. Barnes
(Witness - SIGN)

Mary C. Barnes
(Witness - PRINT)

Elizabeth P. Shoefelt
(Witness - SIGN)

Elizabeth P. Shoefelt
(Witness - PRINT)

STATE OF LOUISIANA
COASTAL PROTECTION AND
RESTORATION AUTHORITY

BY: Lawrence B. Haase
Executive Director

WITNESSES:

Lindsay Cooper
(Witness - SIGN)

Lindsay Cooper
(Witness - PRINT)

Engeer Kinchen
(Witness - SIGN)

Engeer Kinchen
(Witness - PRINT)

STATE OF LOUISIANA
COASTAL PROTECTION AND
RESTORATION AUTHORITY BOARD

BY: Chip Kline
Chairman

Notary Public

Bar Roll/Notary ID No. 22591

Bar Roll/Notary ID No. 22591
THUS DONE, PASSED, AND SIGNED on this 24th day of April, 2019, before the below-named notary public and competent witnesses.

WITNESSES:

Christine Nielsen
(Witness - SIGN)

L.V. Cooksey
(Witness - SIGN)

PLAQUEMINES PORT, HARBOR & TERMINAL DISTRICT

BY: Myndard Jackson "Sandy" Sanders
Executive Director

Notary Public

Rennes Burns
(Print)

Bar Roll/Notary ID No. 32104
THUS DONE, PASSED, AND SIGNED on this 24th day of April, 2019, before the below-named notary public and competent witnesses.

WITNESSES:

Emily M. Taylor

Paul Ritzdorf

PLAQUEMINES LIQUIDS TERMINAL, LLC

By: Tallgrass PLT Operator, LLC, its operator

Jeff Nelson
Segment President, Unregulated Assets

Notary Public

Thomas Johnson

Bar Roll/Notary ID No. 20154011818